

Message Text

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ORIGIN NEA-12

INFO OCT-01 EUR-25 IO-13 ADP-00 SSO-00 NSCE-00 USIE-00

INRE-00 CIAE-00 DODE-00 PM-07 H-03 INR-10 L-03

NSAE-00 NSC-10 PA-03 RSC-01 PRS-01 SS-15 OMB-01 SAJ-01

AF-10 ARA-16 EA-11 /143 R

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FM SECSTATE WASHDC

TO AMEMBASSY VIENNA IMMEDIATE

INFO USMISSION USUN NEW YORK PRIORITY

USINT CAIRO

C O N F I D E N T I A L STATE 136514

E.O. 11652 - GDS

TAGS: PGOV, AU, UN

SUBJECT: MIDDLE EAST IN SECURITY COUNCIL AND VISIT OF
FONMIN ZAYYAT TO AUSTRIA

REF: VIENNA 5721

1. FYI: BELIEVE OUR POSITION ON SC MIDDLE EAST DEBATE
HAS BEEN MADE CLEAR TO ALL SC MEMBER GOVERNMENTS. NEW
ELEMENT HAS ENTERED PICTURE, HOWEVER, TO WHICH IT WOULD BE
USEFUL FOR GOA TO GIVE ENCOURAGEMENT. THIS IS IDEA OF SYG
TRIP TO AREA, A POSSIBILITY TO WHICH WALDHEIM ALLUDED IN
RECENT PRESS STATEMENT IN GENEVA AND WHICH MIGHT PROVIDE
SOLUTION TO PROBLEM OF HOW TO BRING CURRENT SC DEBATE TO
CONSTRUCTIVE OUTCOME THAT ALL CAN ACCEPT. WE UNDERSTAND
SYG IS EXPLORING THIS IDEA WITH PARTIES. WE DO NOT WANT
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TO INJECT OURSELVES IN ANY WAY THAT COULD COMPLICATE HIS

EFFORTS, SO IT WILL BE NECESSARY TO BE EXTREMELY DISCREET
IN ANYTHING WE SAY ABOUT THIS IDEA TO OTHER GOVERNMENTS
AT THIS TIME. END FYI.

2. YOU ARE AUTHORIZED TO CONTACT GOA AT APPROPRIATE LEVEL
AND MAKE LOW-KEY APPROACH ALONG FOLLOWING LINES:

A. IN VIEW ZAYYAT VISIT, YOU THOUGHT IT MIGHT BE
SEFUL TO REVIEW USG POSITION TO MAKE SURE GOA HAS UP-TO-
DATE READING. YOU THEREFORE QUERIED DEPARTMENT AND CAN

CONVEY FOLLOWING.

B. AS WE HAVE SAID, USG WOULD HAVE TO OPPOSE ANY
RESOLUTION OR CONSENSUS STATEMENT THAT CHANGED BALANCE OF
SC RESOLUTION 242 OR EXPANDED ON IT IN ANY WAY -- E.G., BY
INCLUDING REFERENCES TO JARRING'S FEBRUARY 8, 1971 MEMO-
RANDUM OR 1971 OR 1972 GA RESOLUTIONS.

C. WE CONTINUE TO WANT OUTCOME IN NEW YORK ACCEPTABLE
TO ALL. IMPORTANT THING IS TO GET SOME MOVEMENT IN
SITUATION WHICH COULD HOPEFULLY STIMULATE A QUIET DIPLO-
MATIC PROCESS.

D. WE NOTE SYG HAS INDICATED HE PREPARED VISIT AREA
IF THIS WOULD BE HELPFUL IN GETTING SUCH PROCESS STARTED.
ANY EFFORT PRESS FOR NEW SC RESOLUTION IS LIKELY RAISE
CONTENTIOUS ISSUES AND SET BACK RATHER THAN ADVANCE
PROSPECTS FOR DIPLOMATIC PROCESS. WE THEREFORE BELIEVE
BEST OUTCOME WOULD BE FOR SC, ON BASIC INFORMAL CONSULTA-
TIONS AND/OR BRIEF UNCONTENTIOUS CONSENSUS STATEMENT BY
SC PRESIDENT, TO GIVE BLESSING TO TRIP TO AREA BY SYG
AND ADJOURN WITHOUT SEEKING AGREEMENT ON NEW RESOLUTION.
RESOLUTION 242 REMAINS BEST BASIS FOR NEGOTIATED AGREEMENT
BETWEEN PARTIES TO ARAB-ISRAELI DISPUTE THAT CAN BE HOPED
FOR AND SHOULD REMAIN SOLE FORMAL DECISION OF SC ON THIS
SUBJECT.

E. IF FOREGOING ANALYSIS COMMENDS ITSELF TO GOA, WE
WOULD HOPE LATTER COULD SPEAK IN THIS SENSE IN MEETINGS
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WITH ZAYYAT. WE THINK IT WOULD BE COUNTERPRODUCTIVE,
HOWEVER, FOR GOA TO REPRESENT THIS TO ZAYYAT AS USG
POSITION, BEYOND NOTING FACT WHICH WE HAVE MADE WIDELY
KNOWN THAT WE WILL FIRMLY OPPOSE ANY EFFORT IN SC TO
ALTER BALANCE OR ELABORATE IN ANY WAY UPON SC RESOLUTION
242.

4. FYI: RE REPORT CONTAINED USUN 2503, WE PREFER THAT

YOU NOT REPEAT NOT COMMENT ON THIS POSSIBILITY SINCE WE
HAVE NO HARD EVIDENCE THAT EGYPTIANS IN FACT INTEND
TO PURSUE THIS COURSE. END FYI. ROGERS

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: n/a
Control Number: n/a
Copy: SINGLE
Draft Date: 12 JUL 1973
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: worrelsw
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1973STATE136514
Document Source: CORE
Document Unique ID: 00
Drafter: ALATHERTON, JR.:HLK
Enclosure: n/a
Executive Order: GS SISCO
Errors: N/A
Film Number: n/a
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1973/newtext/t19730737/aaaabazw.tel
Line Count: 118
Locator: TEXT ON-LINE
Office: ORIGIN NEA
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 73 VIENNA 5721
Review Action: RELEASED, APPROVED
Review Authority: worrelsw
Review Comment: n/a
Review Content Flags:
Review Date: 31 AUG 2001
Review Event:
Review Exemptions: n/a
Review History: RELEASED <31-Aug-2001 by cunninfx>; APPROVED <28 FEB 2002 by worrelsw>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: MIDDLE EAST IN SECURITY COUNCIL AND VISIT OF FONMIN ZAYYAT TO AUSTRIA
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To: VIENNA
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005